Centre on Regulation in Europe Improving network and digital industries regulation

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Optimal Regulation of the Distribution System Operator to 2025 and beyond

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About this study

With thanks to my colleagues Michael Pollitt and Monica Giulietti, and CERRE and sponsors for funding this study



Full report and webinar published at CERRE website: <u>Optimal regulation for European DSOs to 2025 and</u> <u>beyond – CERRE</u>



The report aims to:

- Suggest how regulation of the distribution system operator (DSO) can be improved in the period to 2025 and beyond
- Investigate directions in which current regulation might be developed leading to an improvement in social welfare

About this study

We set out to investigate three questions:

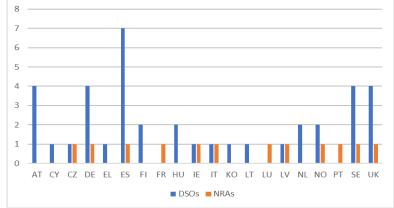
- How can and should the system operation (SO) function of the DSO be defined and regulated?
- What can regulators and EU policymakers learn from TSO regulation that can be translated down to the DSO?
- How can national regulators and EU institutions **support the capacity of the DSO** to operate and coordinate the system?

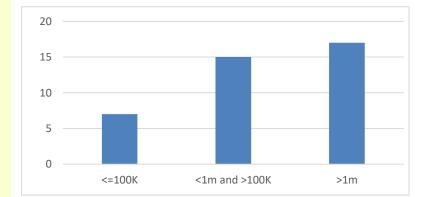
Methodology:

- 2 parallel surveys to national regulatory agencies (NRAs) and DSOs
- A set of case studies (from the survey) of DSOs-covering different roles
- Development of 5 scenarios where the role of the DSO might be thought to be important

Survey participants and respondents

- 51 responses, 20 countries.
- Respondents from 12 NRAs and 37 DSOs.
- 9 countries with responses from both NRA and DSOs.
- 39 responses from DSOs, 17 countries represented.
- 125m customers served by the DSOs, 225m protected by NRAs
- 40% of DSOs with 1 million or more customers.
- Participation of 2 energy network associations





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Towards a more Active DSO

- The move towards a more active role for the DSO remains a work in progress for both DSOs and their NRAs, with non fully aligned views.
- DSOs <u>interested in sufficient returns</u>, while NRAs protecting consumers from unnecessary expenditure.
- <u>Little evidence of the expanded role for DSOs and its quantification (in congestion</u> management), many of DSOs with no competitive procurement.
- Much research activity is focussed on trials.
- DSOs identify <u>tariff structure and regulatory barriers among the most significant</u> to a more active DSO.
- NRAs are most concerned about a <u>lack of potential providers of flexibility and a lack</u> <u>of information</u> on the state of the network.
- <u>New EU DSO Entity can learn from the ENTSO-E</u> but with potential tension between a unified voice for DSOs and policies that reflect the DSOs diversity.

Future of DSOs projects and scenarios

Local authority wishes to install of a large number of public charging points NRA wants **DSOs to be more innovative and proactive** in the energy transition

Role of DSO?

Local authority to coordinate the decarbonisation of the electricity and gas systems DER ask guidance on the development of the electricity system to explore investment in flexibility

A single battery could

solve all local grid

management issues at

least costs

Key scenarios that discuss the existing European legislation in facilitating a more active role for the DSO

Discussion supported by literature and issues raised in the surveys

Identification of areas of future developments...

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- It will take time for the Electricity Regulation EU (2019/943) and Directive (2019/944) to have a significant impact on European DSOs (especially as it was drafted in 2016 and pre-dates Net Zero).
- Our survey suggests there is work for NRAs and DSOs to do in clarifying the best way forward for the DSO.
- There is **little evidence that the active DSO has progressed very far** in measurable terms, apart from in the UK.
- There should be a major role for the EU DSO Entity in evaluating, collating and spreading useful information and experiences from projects related to the 'future of the DSO'.
- Areas of **future developments** (from scenarios) **need to be addressed**.

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